

want to talk about. We will have conferences on anything they want to talk about. And one of the things we would like to have a conference on is Senator MURRAY's budget that we have been trying to get to conference on for more than 6 months.

The American people deserve more than they are getting from the House of Representatives, the so-called people's House.

#### IRAQI SPECIAL IMMIGRANT VISA PROGRAM

Mr. LEAHY. Madam President, I am proud that the Senate unanimously passed legislation late last night to extend the Iraqi Special Immigrant Visa—SIV—Program. This program offers nothing short of a lifeline for the Iraqi men and women who risked everything supporting the U.S.' mission in Iraq. Despite the fact that there are thousands of Iraqis still waiting for their paperwork to be processed, the program expired last night, and we must take immediate action to renew it. Given all that is on the line, I am hopeful that even in this difficult political climate, the House of Representatives will take up and swiftly pass this bill and we can send it to President Obama for his signature later today.

Congress created the Iraqi SIV Program in 2008 to allow some of the tens of thousands of Iraqis who served alongside U.S. troops the opportunity to seek safety and a new beginning in the United States. They were our translators and our guides. They were a critical resource to our troops, helping them navigate complex cultural, political, and geographic terrain. They literally risked their lives for us. Now, 5 years after the original legislation passed, less than 6,000 of the 25,000 available visas have been distributed, leaving many well-deserving Iraqi allies in danger and American credibility on the line.

As chairman of the Senate Judiciary Committee and chairman of the Appropriations Committee's Subcommittee on State Department and Foreign Operations, I worked hard to see that a reauthorization for the Iraqi SIV Program is in the National Defense Authorization Act. Unfortunately, that reauthorization will not pass in time to renew this vital program. We also made significant efforts to include that extension in the continuing resolution passed by the Senate last week, but a congressional stalemate has eroded that path. The only option that remains is for the House to take up and pass the bipartisan stand-alone bill immediately.

I am hopeful that we can do just that. I have joined with Members from both sides of the aisle in the Senate, including Senators SHAHEEN, MCCAIN, GRASSLEY, and GRAHAM, as well Members in the House, to resolve any concerns. We have compromised on the length of the extension and have covered any costs associated with it. Pas-

sage should be quick and straightforward. Lives are on the line. Our word is on the line, and it is time to act.

Among the many lessons of the Vietnam war is that we must not abandon those who risked their lives to help us. We made a commitment, and we must honor it. We must renew this critical program.

#### 100TH ANNIVERSARY OF STARR COMMONWEALTH

Mr. LEVIN. Madam President, it is a great pleasure to join my colleague DEBBIE STABENOW in honoring Starr Commonwealth on a century of distinguished service to children and families across Michigan. Fittingly, they will mark this milestone with a Founder's Day celebration on October 6 in Albion, MI. This impressive community-based organization is, indeed, 100 years young.

"There is no such thing as a bad child." This simple yet profound belief, held fervently by Floyd Starr, the founder of Starr Commonwealth, has served as the guiding principle for everything Starr Commonwealth has accomplished from the very beginning. A century ago, Floyd Starr sought to create a place where troubled youth could find shelter, peace and the assistance they need to grow. He understood then, as we do today, that it is important to ensure that all young people, regardless of their circumstances, have an opportunity to flourish. Today, Starr Commonwealth is stronger than ever, and their strength-based approach to transforming the lives of young people has proven successful time and again.

Situated on 350 acres in Albion, MI, Starr Commonwealth has nurtured an environment steeped in natural beauty to serve as an oasis where troubled youth can begin the process of comprehensive, constructive change. This nonprofit, multiservice organization currently reaches more than 1.5 million people annually, including families across Michigan, around the United States and in more than 60 countries throughout the world. Starr Commonwealth operates dozens of programs with a focus on helping young people reach their full potential. These programs include residential care services, a therapeutic boarding school, community-based and home-based programs, a public access charter school, and an international learning network for professionals working in positive youth development, trauma-informed care and racial healing, among many others.

Organizations such as Starr Commonwealth play an invaluable role in communities across our Nation. They provide young people with the tools they need to succeed and become productive members of society. Helping young people face adversity and overcome challenges in a caring, positive way is a blessing Starr Commonwealth has bestowed not just on the young

they nurture, but on the future of our State.

Success stories can be found in communities across our land. The lives of countless young people have been transformed; their families are healthier; and the communities in which they reside are stronger as a result of Starr Commonwealth's work. Senator STABENOW and I are delighted to congratulate all who have contributed to the success of this fine organization. Our young people, and our State, have brighter futures because Starr Commonwealth is there to help them along the way.

#### MESSAGES FROM THE HOUSE

At 9:33 a.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the House has passed the following bill, without amendment:

S. 1348. An act to reauthorize the Congressional Award Act.

The message also announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 3174. An act to authorize the Secretary of Transportation to obligate funds for emergency relief projects arising from damage caused by severe weather events in 2013, and for other purposes.

The message further announced that the House insists upon its amendment to the amendment of the Senate to the joint resolution (H.J. Res. 59) making continuing appropriations for fiscal year 2014, and for other purposes, and asks a conference with the Senate on the disagreeing votes of the two Houses thereon, and appoints the following as managers on the part of the House:

From the Committee on Appropriations, for consideration of the Senate amendment and the House amendment, and modifications committed to conference: Messrs. ROGERS of Kentucky, FRELINGHUYSEN, CRENSHAW, and CARTER.

For consideration of the Senate amendment and the House amendment, and modifications committed to conference: Messrs. CANTOR, CAMP, RYAN of Wisconsin, and GRAVES of Georgia.

#### ENROLLED BILL SIGNED

At 12:53 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the Speaker has signed the following enrolled bill:

S. 1348. An act to reauthorize the Congressional Award Act.

The enrolled bill was subsequently signed by the President pro tempore (Mr. LEAHY).

#### ENROLLED BILL PRESENTED

The Secretary of the Senate reported that on today, October 1, 2013, she had presented to the President of the United States the following enrolled bill:

S. 1348. An act to reauthorize the Congressional Award Act.

### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. CARDIN (for himself, Mrs. BOXER, Mr. BROWN, Mr. CARPER, Mrs. FEINSTEIN, Mr. HARKIN, Mr. HEINRICH, Ms. HIRONO, Mr. KAINE, Mr. LEAHY, Ms. MIKULSKI, Mr. SANDERS, Mr. SCHUMER, Mr. UDALL of New Mexico, and Mr. WARNER):

S. 1567. A bill to provide for the compensation of furloughed Federal employees; to the Committee on Homeland Security and Governmental Affairs.

### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. REID (for himself and Mr. MCCONNELL):

S. Res. 264. A resolution to authorize testimony, documents, and representation in *State of Florida v. Lawrence, Denny, & Scarbrough*; considered and agreed to.

### ADDITIONAL COSPONSORS

S. 462

At the request of Mrs. BOXER, the name of the Senator from Massachusetts (Mr. MARKEY) was added as a cosponsor of S. 462, a bill to enhance the strategic partnership between the United States and Israel.

S. 653

At the request of Mr. BLUNT, the name of the Senator from Kansas (Mr. ROBERTS) was added as a cosponsor of S. 653, a bill to provide for the establishment of the Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia.

S. 727

At the request of Mr. MORAN, the names of the Senator from Maine (Ms. COLLINS) and the Senator from Wyoming (Mr. ENZI) were added as cosponsors of S. 727, a bill to improve the examination of depository institutions, and for other purposes.

S. 822

At the request of Mr. LEAHY, the name of the Senator from Ohio (Mr. PORTMAN) was added as a cosponsor of S. 822, a bill to protect crime victims' rights, to eliminate the substantial backlog of DNA samples collected from crime scenes and convicted offenders, to improve and expand the DNA testing capacity of Federal, State, and local crime laboratories, to increase research and development of new DNA testing technologies, to develop new training programs regarding the collection and use of DNA evidence, to provide post conviction testing of DNA evidence to exonerate the innocent, to improve the performance of counsel in State capital cases, and for other purposes.

S. 1158

At the request of Mr. ENZI, the name of the Senator from Mississippi (Mr.

COCHRAN) was added as a cosponsor of S. 1158, a bill to require the Secretary of the Treasury to mint coins commemorating the 100th anniversary of the establishment of the National Park Service, and for other purposes.

S. 1503

At the request of Mr. DURBIN, the names of the Senator from New York (Mr. SCHUMER) and the Senator from North Carolina (Mr. BURR) were added as cosponsors of S. 1503, a bill to amend the Public Health Service Act to increase the preference given, in awarding certain asthma-related grants, to certain States (those allowing trained school personnel to administer epinephrine and meeting other related requirements).

S. 1557

At the request of Mr. CASEY, the name of the Senator from Minnesota (Mr. FRANKEN) was added as a cosponsor of S. 1557, a bill to amend the Public Health Service Act to reauthorize support for graduate medical education programs in children's hospitals.

S. 1561

At the request of Mr. HARKIN, the name of the Senator from North Carolina (Mr. BURR) was added as a cosponsor of S. 1561, a bill to amend the Public Health Service Act to improve provisions relating to the sanctuary system for surplus chimpanzees.

S. 1564

At the request of Mr. BOOZMAN, his name was added as a cosponsor of S. 1564, a bill making continuing appropriations for veterans benefits and services in the event of a Government shutdown.

### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. CARDIN (for himself, Mrs. BOXER, Mr. BROWN, Mr. CARPER, Mrs. FEINSTEIN, Mr. HARKIN, Mr. HEINRICH, Ms. HIRONO, Mr. KAINE, Mr. LEAHY, Ms. MIKULSKI, Mr. SANDERS, Mr. SCHUMER, Mr. UDALL of New Mexico, and Mr. WARNER):

S. 1567. A bill to provide for the compensation of furloughed Federal employees; to the Committee on Homeland Security and Governmental Affairs.

Mr. CARDIN. Mr. President, I rise to introduce the Federal Employee Retroactive Pay Fairness Act. I am pleased to have Senators BOXER, BROWN, CARPER, FEINSTEIN, HARKIN, HEINRICH, HIRONO, KAINE, LEAHY, MIKULSKI, SANDERS, SCHUMER, UDALL (NM), and WARNER as original co-sponsors. This bill is a companion bill to legislation Representative JIM MORAN introduced in the House of Representatives, H.R. 3223. The bill is simple and straightforward. It requires that all Federal workers furloughed as a result of the lapse in appropriations that began last night at midnight receive their pay retroactively as soon as is practicable. It is the right thing to do. It is the fair

thing to do. Federal workers didn't cause this shutdown. Federal workers don't want this shutdown. They are dedicated public servants who simply want to do their jobs on behalf of the American people. They shouldn't suffer because so-called Tea Party Republicans, mostly in the House of Representatives, suffer from the delusion that shutting down the Federal Government will somehow prevent the Affordable Care Act from being implemented.

As the Congressional Research Service has reported, in "historical practice", Federal workers who have been furloughed as a result of a shutdown have received their pay retroactively "as a result of legislation to that effect". The language in our bill is the language used to provide pay retroactively to workers furloughed in the Newt Gingrich-led shutdowns in 1995 and 1996; that language was contained as part of section 124 of P.L. 104-56 (109 STAT. 553).

Mr. President, Federal workers already have endured a 3-year pay freeze and "contributed" over \$90 billion to deficit reduction. That was before sequestration hit. On top of the pay freeze, hundreds of thousands of Federal workers have been furloughed because of sequestration. Their pay hasn't just been frozen; it has been cut. They have had fewer resources to carry out their missions and administer the programs they are responsible for.

Now, upwards of 800,000 Federal workers are being furloughed, again, and the rest of federal workforce is being compelled to work without pay. And Republicans are threatening that there won't be any retroactive pay. This is happening to hardworking, patriotic public servants, mostly middle class and struggling to get by like so many other Americans. Enough is enough.

Increasingly, Federal workers are asked to do more with less. According to the Office of Management & Budget, the size of the Federal civilian workforce relative to the country's population has declined dramatically over the last several decades. In the 1950s and 1960s, there were, on average, 92 Americans for every Federal worker. In the 1980s and 1990s, there were 106 Americans for every Federal worker. By 2011, the ratio had increased to 145 Americans for every Federal worker.

Since the 1950s and 1960s, the U.S. population has increased by 76 percent and the private sector workforce has surged 133 percent, but the size of the Federal workforce has risen just 11 percent. Relative to the private sector, the Federal workforce is less than half the size it was back in the 1950s and 1960s. Now it just got smaller by another 800,000 workers overnight because of Republican action regarding the fiscal year 2014 continuing resolution.

The picture that emerges is one of a Federal civilian workforce whose size has significantly shrunk compared to the size of the U.S. population it